REQUEST FOR DECISION
SLRD Regional Growth Strategy Review
Consultation Plan & Notifications

Meeting date: April 27, 2016

To: SLRD Board

RECOMMENDATION:

THAT the Board adopt the SLRD RGS Review Consultation Plan, pursuant to s. 434 of the Local Government Act;

THAT the Board consider the holding of a public hearing, pursuant to s. 434 of the LGA, and that as per the Consultation Plan, not include the holding of a public hearing as part of this Consultation Plan;

THAT the Board approve the SLRD RGS Review Terms of Reference;

THAT pursuant to s. 433(3) of the Local Government Act, the RGS Review may consider the following regional matters:
  • Food & Agriculture
  • Climate Change
  • Minor Amendment Criteria
  • Monitoring Indicators
  • Implementation

THAT the Board direct staff to provide Notification of Initiation to affected local governments and to the minister, as required by s. 433(4) of the Local Government Act, and to First Nations, as a courtesy;

THAT the Board Chair send a letter to the minister regarding the establishment of an Intergovernmental Advisory Committee, as per s. 450 (3) of the Local Government Act; and

THAT the Board direct the CAO to refer this report and recommendations/resolutions to the CAOs of the District of Squamish, Resort Municipality of Whistler, Village of Pemberton, and District of Lillooet.
KEY ISSUES/CONCEPTS:

Section 452(2) of the *Local Government Act (LGA)* sets requirements for regional districts with adopted regional growth strategies. Specifically, at least once every 5 years, a regional district that has adopted a regional growth strategy must **consider** whether the regional growth strategy must be reviewed for possible amendment. On February 18, 2016 the Board resolved to initiate a review of the RGS. Specifically, the following resolutions were passed:

*THAT the Board accept the Regional Growth Strategy Steering Committee recommendation to initiate a review of the Squamish-Lillooet Regional District Regional Growth Strategy Bylaw No. 1062, 2008, and to initiate the review as a Major Amendment, to address issues identified through the 2015 RGS Review Scoping Period.*

*THAT the Board direct staff to prepare a Consultation Plan regarding the Squamish-Lillooet Regional District Regional Growth Strategy Bylaw No. 1062, 2008 Review as per Sections 434(2) and (3) of the Local Government Act.*

SLRD staff have prepared a Consultation Plan and Terms of Reference to guide the Regional Growth Strategy (RGS) Review process. This report highlights the key aspects of these documents; required and recommended next steps are also outlined. Please note that the RGS Steering Committee has reviewed and provided input on both the Consultation Plan and Terms of Reference and has endorsed them.

RELEVANT POLICIES:

Regional Growth Strategy Bylaw No. 1062, 2008

BACKGROUND:

Scoping Period

The RGS Steering Committee met regularly throughout 2015 to conduct the preliminary review/scoping period, with 8 scoping period sessions held in total. The *Key Findings and Recommendations* of this scoping period, which were presented at the February Board for input, have directed the development of and are included in the content of the Consultation Plan and Terms of Reference.

Initiation Requirements

The preparation of a regional growth strategy (including a review) must be initiated by resolution of the Board. This first aspect was resolved at the February 18, 2016 Board. Additionally, if at the time of initiation, the Board proposes to deal with an additional regional matter(s) under section 429 (3) of the LGA, these matters must be identified by resolution. Finally, the proposing Board must give written notice of an initiation to all affected local governments and to the minister. Now that the RGS Review Consultation Plan and Terms of
Reference have been prepared, these final two initiation requirements can be addressed and are thus included in this report as recommendations to be resolved by the Board.

**Other Regional Matters:** Section 429 (3) of the LGA states that in addition to the requirements of subsection (2), a regional growth strategy may deal with any other regional matter. Based on the scoping period, it is recommended that the RGS Review consider addressing the following additional regional matters; food and agriculture; climate change; minor amendment criteria; monitoring indicators; and implementation.

**Notification of Initiation:** following Board resolution, notice will be given to affected local governments* and the minister, as required. This Board report, including the appended Consultation Plan and Terms of Reference, will be included in the notification of initiation package, for information.

* Affected local governments, in relation to a regional growth strategy, means a local government whose acceptance of the regional growth strategy is required under s. 436 of the Local Government Act, and includes the council of each municipality all or part of which is covered by the regional growth strategy, the board of each regional district that is adjoining an area to which the regional growth strategy is to apply, and the facilitator or minister.

**Consultation Plan**
The Consultation Plan, included in Appendix A, outlines the consultation opportunities that will guide the RGS Review. As required by s. 452(3) and 434(2) of the LGA, the SLRD will provide opportunities for early and ongoing consultation, with, at a minimum: its citizens; affected local governments; first nations; boards of education, greater boards and improvement district boards; the Provincial and federal governments and their agencies. The Consultation Plan sets out the who, when and how of this consultation.

Note that consultation during the RGS Review will not be as extensive as was undertaken during the initial development of the SLRD RGS, as the scope of the review is much narrower, with the main intention to improve process and content rather than make significant changes. The bulk of the consultation will follow the requirements set out in the LGA.

The RGS Review will take a phased approach, and consultation will occur in all phases – from initiation to adoption. Consultation approaches will include advisory, referral, and public engagement processes. A consultation schedule, attached to and forming part of this Consultation Plan, outlines the consultation process associated with the RGS Review - including stakeholders, target timelines and types of consultation activities that are planned to occur. Within this schedule, legislative requirements are indicated with a red asterisk. Please note that the timelines indicated are approximate and may be subject to change, as necessary.

**Terms of Reference**
The Terms of Reference, included in Appendix B, details the proposed content, approach and budget of the RGS Review. The intent of the document is to provide a succinct picture/description of the RGS Review, for use (reference/resource) by all those involved in the
RGS Review, including SLRD staff, SLRD Board, an Intergovernmental Advisory Committee*, RGS Steering Committee, affected local governments, First Nations, affected agencies and organizations, and the public.

*Intergovernmental Advisory Committee: as required by s. 450 of the Local Government Act, includes the planning director of the SLRD; the planning director, or another official appointed by the applicable council, of each member municipality; senior representatives of the Provincial government and Provincial government agencies and corporations, determined by the minister after consultation with the Board; and representatives of other authorities and organizations if invited to participate by the Board.

RGS Review Goal
The RGS Review is intended to be an update not an overhaul of the current RGS. Some content revisions and additions are proposed (i.e. the development of a Food & Agriculture Goal), but the focus is really toward implementation of the RGS and developing criteria, guidelines, and processes to support collective agreement and responsibility. A key goal of the RGS Review, as identified by the RGS Steering Committee, is to develop Implementation Guidelines – a set of norms that guide collective implementation of the RGS. The RGS represents consensus among the SLRD and affected local governments to work collaboratively to achieve the vision and goals set out within the RGS. Yet any plan or strategy is only good if implemented. A collective strategy requires resources to support collective implementation. The development of Implementation Guidelines is considered a best practice approach to support implementation; such Implementation Guidelines would be provided as resources, to live outside the RGS Bylaw in a separate document.

The RGS Steering Committee endorsed the RGS Review Consultation Plan and Terms of Reference, as well as this overall RGS Review Goal, at their meeting on April 7, 2016.

ANALYSIS:

Framework
The RGS Review will continue in the collaborative spirit of the SLRD RGS by drawing on the local and specialized knowledge of various stakeholders, governments, authorities and organizations within the regional district. This collaborative approach provides the framework for the review.

a. **SLRD Staff** – as an SLRD initiated project and bylaw, SLRD staff will be facilitating the RGS Review process and will be responsible for the development of proposed amendments (content) and the Amendment Bylaw (product).

b. **SLRD Board** – general oversight and direction will be provided by the SLRD Board, from initiation through to adoption.

c. **RGS Steering Committee** – the RGS Steering Committee will continue in its advisory role and will meet on its own and in conjunction with the Intergovernmental Advisory Committee.
d. **Intergovernmental Advisory Committee (IAC)** – the IAC will advise the applicable local governments on the development and implementation of the regional growth strategy, and will facilitate coordination of Provincial and local government actions, policies and programs as they relate to the development and implementation of the regional growth strategy.

e. **Chief Administrative Officers (CAOs)** – as part of the IAC, CAOs will provide advice and input on the review and implementation of the RGS, via the RGS Steering Committee, IAC and Elected Officials’ Forum.

f. **First Nations** – engagement with First Nations will be pursued in the spirit of enhancing neighbour-to-neighbour relationships and exploring opportunities for cooperation and collaboration. All First Nations in which the SLRD is within their traditional territories will be invited to participate in the RGS Review, as required by the Local Government Act, either through notifications, referrals or direct outreach.

g. **Elected Officials** – the SLRD Electoral Area Directors and member municipality Councils will provide input to the RGS Review via the Elected Officials’ Forum.

h. **Affected Local Governments** – consultation with affected local governments will occur as per the LGA, through notification, referrals and acceptance of the RGS Amendment Bylaw.

i. **Affected Agencies and Organizations** – consultation with affected agencies and organizations will occur as necessary through referrals and comments.

j. **Public** – engagement with the public will be sought through local media and online channels, with input provided through comments.

**Process Recommendations – SLRD Staff and the RGS Steering Committee**

The RGS Steering Committee and SLRD staff offer the following process recommendations and consequent explanations.

**Public Engagement**

As per s. 434 of the LGA, in adopting a Consultation Plan, the board must consider whether the plan should include the holding of a public hearing. SLRD staff is recommending that a regional public hearing not be held, as past experience has indicated that this is not an effective engagement approach at the regional level. Instead, it is recommended that the public be engaged (and input received) throughout the RGS Review; it is recommended that this be through local media and online channels (website, social media, ads, advertorials, etc).

**First Nations:**

Engagement with First Nations will be pursued in the spirit of enhancing neighbour-to-neighbour relationships and exploring opportunities for cooperation and collaboration. All First Nations in which the SLRD is within their traditional territories will be invited to participate in the RGS Review. It is recommended that Notification of Initiation be provided to First Nations and that First Nations be engaged throughout the RGS Review.

**Note:** Local government engagement with First Nations and the Province’s constitutional duty to consult are different. Local governments do have a statutory obligation to include consultation with First Nations as part of developing, amending and reviewing a regional
growth strategy (s. 434, *Local Government Act*). Engagement between local governments and First Nations on activities that could impact *Aboriginal Interests* provides a valuable forum for exploring opportunities for cooperation and collaboration, helping identify issues and minimizing future disagreements. The dialogue between local governments and First Nations is better described as engagement, which is part of a neighbour-to-neighbour relationship. (Section adapted from the Ministry of Community Sport and Cultural Development Guide to First Nations Engagement on Local Government Statutory Approvals, December 2014.)

**Elected Officials:**
As mentioned above, the main channel for Elected Officials (SLRD Electoral Area Directors and member municipality Councils) to provide input to the RGS Review will be through the RGS Steering Committee, as well as the required legislative review processes (referrals, etc.). It is also recommended that the SLRD host an Elected Officials Forum. Such a forum, held as a sort of “kick-off” event, will provide the opportunity for the key findings/recommendations of the scoping period to be shared and input received, which could ultimately shape the RGS Review. It is an opportunity for all Elected Officials, CAOs, and the RGS Steering Committee to share and discuss in advance of formal decision-making processes. The RGS Steering Committee is recommending that the key focus of these discussions be on implementation of the RGS and proposed Implementation Guidelines. Further, the RGS Steering Committee is recommending that a facilitator be hired to facilitate the forum, enabling all parties to fully and neutrally participate. Should this approach be supported by the Board, SLRD staff would look to schedule this forum for some time in early June 2016.

**Intergovernmental Advisory Committee & Chief Administrative Officers**
The RGS Steering Committee has recommended that member municipality CAOs be directly involved in the RGS Review, and that this involvement be predominately through participation on the IAC. The RGS Steering Committee felt that CAO involvement in the RGS Review is critical to ensure collaborative planning throughout the region.

**Affordable Housing Forum**
The issue of Affordable Housing was a recurring theme/discussion point at the RGS Steering Committee scoping period meetings. It was suggested that the RGS Review process include the hosting of an Affordable Housing Forum. It is recommended that the SLRD host an Affordable Housing Forum (this meeting should be able to be accommodated within the current RGS budget) to bring local governments together to discuss issues and shared best practices in an effort to identify/develop approaches to collectively address the pressing issue of Affordable Housing throughout the region. Should a forum be held, it is recommended that Elected Officials, CAOs, the RGS Steering Committee/IAC, and affected agencies and organizations be invited.

Such a forum is provided for in the RGS, under *Goal 3: Support a Range of Quality Affordable Housing*, which states, *the Regional Growth Strategy: i) Supports a regional forum for affordable housing that will serve to strengthen communication and coordination of local efforts by*
municipalities, housing authorities and community organizations. Further, the RGS suggests that, expanding housing choice and affordability will be achieved by:

- Building cooperation among stakeholders and pursuing collaborative regional affordable housing solutions....
- Promoting consistent affordable housing policies across the region, drawing upon lessons learned to date.

**Implementation Guidelines**
The preparation of Implementation Guidelines may be provided for under Part 4 of the RGS to assist in implementing the RGS. **Implementation Guidelines are provided as resources, living outside the RGS, to support collective agreement and responsibility. They provide a set of norms/guidelines that all parties of the RGS agree to and are to be read in conjunction with the SLRD RGS Bylaw No. 1062, 2008 as amended from time to time. SLRD staff and the RGS Steering Committee are recommending that Implementation Guidelines be developed during the RGS Review to assist in the implementation of the RGS, including but not limited to, guidelines for the preparation of and amendments to Regional Context Statements, for amendment of the Regional Growth Strategy, and, for establishing referral protocols. This is a best practice used by other regional districts to support collective implementation.**

The RGS represents consensus among the SLRD and affected local governments to work collaboratively to achieve the vision and goals set out within the RGS. Resources are needed to assist in implementing the RGS. Implementation Guidelines provide guidance to member municipalities and the SLRD and are considered a best practice to support collective agreement on how to implement the RGS (collectively uphold, amend, settle, etc.).

**Next Steps (Initiation Phase)**
a) SLRD Board resolution to adopt Consultation Plan, as per s. 434 of the LGA, and approve the Terms of Reference. (Required)
b) Notify affected local governments and the minister of the RGS Review initiation, as per s. 433(4) of the LGA. (Required)
c) Notify First Nations of the RGS Review initiation, as a courtesy. (Recommended)
d) SLRD Board Chair letter to Minister regarding the Intergovernmental Advisory Committee (IAC) membership, as required by s. 450 of the LGA. Form an IAC based on the Minister’s recommendations for membership. (Required)
e) Inform Councils and CAOs of the SLRD member municipalities of the RGS Review and receive any input on process and content. (Recommended)
f) Host an Elected Officials Forum to “kick-off” the RGS Review. The key findings and recommendations from the scoping period will be presented, and input will be sought on implementation of the RGS, including the need to develop Implementation Guidelines. (Recommended)
REGIONAL IMPACT ANALYSIS:

The SLRD Regional Growth Strategy is an initiative of the SLRD, in partnership with the District of Lillooet, the Village of Pemberton, the Resort Municipality of Whistler, and the District of Squamish. The RGS Bylaw is intended to provide a broad policy framework describing the common direction that the SLRD and member municipalities will follow in promoting development and services which are sustainable, recognizing a long term responsibility for the quality of life for future generations. As the RGS Bylaw applies to the four member municipalities and three electoral areas (Electoral Areas B, C, and D; the RGS does not apply to Area A) and spans a 20 year horizon, the goals, strategic directions and resulting implementation process have regional impacts – present and future.

OPTIONS:

Option 1 (PREFERRED OPTION)
Adopt the SLRD RGS Review Consultation Plan, pursuant to s. 434 of the Local Government Act, and approve the SLRD RGS Review Terms of Reference;

Accept the recommendations to: pursuant to s. 433(3), consider the following regional matters – Food & Agriculture, Climate Change, Minor Amendment Criteria, Monitoring Indicators, and Implementation; provide Notification of Initiation to affected local governments and to the minister, as required, and to First Nations, as a courtesy; send a letter to the minister regarding the establishment of an Intergovernmental Advisory Committee; and direct the SLRD CAO to refer this report to the CAOs of the District of Squamish, Resort Municipality of Whistler, Village of Pemberton, and District of Lillooet.

Option 2
Refer back to SLRD staff for more information, or revision.

Option 3
Do no adopt or accept.

Option 4
Other, as per Board recommendation.

ATTACHMENTS:

Appendix A: RGS Review Consultation Plan
Appendix B: RGS Review Terms of Reference

Submitted by: C. Daniels, Planner
Endorsed by: K. Needham, Director of Planning and Development
Reviewed by: L. Flynn, Chief Administrative Officer
Consultation Plan

Squamish-Lillooet Regional District
Regional Growth Strategy

REVIEW 2016

Prepared by the Squamish-Lillooet Regional District Planning Department
April 2016
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Introduction

PURPOSE AND GOALS
The purpose of this Consultation Plan is to outline the consultation opportunities that will guide the Squamish-Lillooet Regional District (SLRD) Regional Growth Strategy (RGS) Review. As required by s. 452(3) and 434(2) of the Local Government Act (LGA), the SLRD will provide opportunities for early and ongoing consultation throughout the RGS Review; this plan sets out the who, when and how of this consultation.

A goal of the RGS Review in general and Consultation Plan in particular, is to continue collaboration within the SLRD. The RGS Review will continue the collaborative efforts as noted in the RGS by continuing to assist all parties with an interest in the region to:

1. Work together to address matters of common regional concern;
2. Demonstrate respect for each other’s jurisdictions and processes;
3. Maintain good communications and coordination with respect to land use and other decisions of a regional and sub-regional nature;
4. Create a long term vision informed by the key principles of sustainability and embark on a path to our future in a manner that finds a responsible balance between the environmental, economic, and social needs of our communities.

A consultation schedule, attached to and forming part of this Consultation Plan, outlines the consultation process associated with the RGS Review - including stakeholders, target timelines and types of consultation activities that are planned to occur.

BACKGROUND AND RATIONALE
The purpose of a regional growth strategy under Part 13, s. 428 of the LGA is to “promote human settlement that is socially, economically, and environmentally healthy and that makes efficient use of public facilities and services, land and other resources.”.

Covering a period of at least 20 years, the RGS is intended to provide a broad policy framework describing the common direction that the regional district and member municipalities will follow in promoting development and services which are sustainable, recognizing a long term responsibility for the quality of life for future generations.

The LGA requires regular review of regional growth strategies, with a review to be considered at least once every five years. It has been seven years since the RGS was completed (the RGS Bylaw was completed and received first/second reading in 2008, though not adopted until 2010) and this will be the first review since adoption.
**Scope**

Consultation during the RGS Review will not be as extensive as was undertaken during the initial development of the SLRD RGS, as the scope of the review is much narrower, with the main intention to improve process and content rather than make significant changes. The bulk of the consultation will follow the requirements set out in the LGA.

**Approach**

**Overall Approach**

The RGS Review will take a phased approach, and consultation will occur in all phases – from initiation to adoption. Consultation approaches will include advisory, referral, and public engagement processes. The following table provides a summary of phases and consultation approaches.

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**Consultation Principles**

The RGS Review consultation will uphold the following principles from the original RGS consultation plan:

1. **Inclusiveness** through offering multiple methods of participation (e.g., people who do not want to, or cannot, attend public meetings can provide comment through online options);
2. **Innovation**, using new technology and creative consultation, analysis and communication methods;
3. **Clarity** of the consultation process, with clearly expressed goals and objectives;
4. **Flexibility** in the design of the process, to incorporate ongoing feedback on preferred or alternative methods of consultation;
5. **Honesty** about the constraints that the process has to operate within;
6. **Respect** for all participants;
7. **Integrity**, with commitment to take input and feedback into consideration; and,
8. **Timeliness**, with substantial early involvement and rapid analysis of results at each stage.
Plan

The Local Government Act requires that a consultation plan provide opportunities for early and ongoing consultation with, at a minimum: its citizens; affected local governments; first nations; boards of education, greater boards and improvement district boards; the Provincial and federal governments and their agencies.

Stakeholders - Who
(Advisors)

RGS Steering Committee: includes the planning director, or another official appointed by the applicable Board/Council, of the Squamish-Lillooet Regional District (SLRD), District of Lillooet (DoL), Village of Pemberton (VoP), Resort Municipality of Whistler (RMOW), and District of Squamish (DoS), as well as the Regional Growth Strategies Manager for the area, representing the Ministry of Community, Sport and Cultural Development (MCSCD). Specifically, at this time, this includes:

- Kim Needham, Director of Planning and Development Services, SLRD
- Michael Roy, Chief Administrative Officer, DoL
- Lisa Pedrini, Planner, VoP
- Mike Kirkegaard, Director of Planning, RMOW
- Jonas Velaniskis, Director of Development Services/Matt Gunn, Planner, DoS
- Brent Mueller, Regional Growth Strategies Manager, MCSCD

Intergovernmental Advisory Committee (IAC): as required by s. 450 of the LGA, includes:

- the planning director of the SLRD;
- the planning director, or another official appointed by the applicable council, of each member municipality;
- senior representatives of the Provincial government and Provincial government agencies and corporations, determined by the minister after consultation with the Board;

IAC = Intergovernmental Advisory Committee

RGS Steering Committee & CAOs
+ Provincial government agencies/corporations
+ Other authorities/orgs
• representatives of other authorities and organizations if invited to participate by the Board.

And as recommended by the SLRD Board RGS Steering Committee, the IAC shall also include:
• the Chief Administrative Officer (CAO) of each member municipality.

**First Nations:** all First Nations in which the SLRD is within their traditional territories. Specifically this includes:

• Esk’etemc (subgroup of the Secwepemc Nation)
• Stswecem’c Xgat’tem (subgroup of the Northern Secwepemc te Qelmucw, subgroup of the Secwepemc Nation)
• In-SHUCK-ch Nation
  o Samahquam (part of the Lower Stl'atl'imx, subgroup of the St’at’imc Nation)
  o Skatin (part of the Lower Stl'atl'imx, subgroup of the St’at’imc Nation)
• St’át’imc Nation
  o T’it’q’et/ P’egp’íg7lha
  o Xwisten
  o Sekw’él’was
  o Xa’xtsa (part of the Lower Stl'atl'imx, subgroup of the St’at’imc Nation)
  o Xaxlip
  o Ts’kw’aylaxw
  o Tsalałh
• Lil’wat Nation (part of the St’at’imc Language Group, and part of the Lower Stl'atl'imx, subgroup of the St’at’imc Nation)
• N’Quatqua (part of the St’at’imc Language Group, and part of the Lower Stl'atl'imx, subgroup of the St’at’imc Nation)
• Nlaka’Pamux Nation
• Squamish Nation
• Stó:lo Nation
• Tsleil-Waututh Nation
• Tsilhqot’in

Engagement with First Nations will be pursued in the spirit of enhancing neighbour-to-neighbour relationships and exploring opportunities for cooperation and collaboration.

**Elected Officials:** includes the council and mayor of each member municipality and the SLRD Electoral Area Directors.

**Referrals**

**Affected Local Governments:** includes the council of each municipality all or part of which is covered by the regional growth strategy, the board of each regional district that is adjoining an
area to which the regional growth strategy is to apply, and the facilitator or minister. Specifically this includes:

- the District of Squamish;
- the Resort Municipality of Whistler;
- the Village of Pemberton;
- the District of Lillooet;
- Thompson-Nicola Regional District;
- Metro Vancouver Regional District;
- Sunshine Coast Regional District;
- Fraser Valley Regional District;
- Powell River Regional District;
- Strathcona Regional District;
- Cariboo Regional District; and
- Ministry of Community Sport and Cultural Development.

Affected Agencies and Organizations:

School Districts - School District 48, School District 74
Health Authorities - Vancouver Coastal Health Authority, Interior Health Authority
Dyking District and/or Water Districts – Pemberton Valley Dyking District
Others

/Public Engagement/

Public
Includes all those who reside or have property within the member municipalities or SLRD Electoral Areas.

Consultation Schedule – WHO, WHEN & HOW

A consultation schedule, attached to and forming part of this Consultation Plan, outlines the consultation process associated with the RGS Review - including stakeholders, target timelines and types of consultation activities that are planned to occur. Within this schedule, legislative requirements are indicated with a red asterisk. Please note that the timelines indicated are approximate and may be subject to change, as necessary.
### CONSULTATION SCHEDULE -- RGS REVIEW

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### REVIEW & REVISE

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**SHARE**

| **RGS Steering Committee & IAC** | Advisory Meeting | October 2016 | Review draft RGS Amendment Bylaw and provide final comments. |
| **RGS Steering Committee** | Council Reports | October 2016 | Review draft RGS Amendment Bylaw and provide final comments. |
| **Affected Agencies & Organizations** | Referrals | November 2016 | Refer to Affected Agencies and Organizations for comment. |
| **First Nations** | Referrals | November 2016 | Refer to First Nations for comment. |
| **Public** | Engagement | November 2016 | Engage and request input through local media (advortorials, ads) and online channels (SLRD website, social media). |

**ADOPT**

| **SLRD Board** | First and Second Reading of the RGS Amendment Bylaw | December 2016 | As per the LGA, recommend that the Board give first and second reading to the RGS Amendment Bylaw. |
| **Public** | Engagement | January 2017 | Engage and request input through local media (advortorials, ads) and online channels (SLRD website, social media). |
| **Affected Local Governments** | Referrals and acceptance of RGS Amendment Bylaw | January/February 2017 | As per s. 436, before it is adopted, a regional growth strategy must be accepted by the affected local governments; 60 days are required for this referral period. Revisions to be made, if necessary, based on referral comments and recommendations. |
| **SLRD Board** | Third Reading and Adoption of RGS Amendment Bylaw | March 2017 | As per the LGA, recommend that the Board give third reading and final adoption to the RGS Amendment Bylaw. |
| **IAC, Affected Local Governments, Affected Agencies & Organizations, First Nations, MCSCD** | Distribution of Adopted Bylaw | March 2017 | As per s. 443, as soon as practicable after adopting a regional growth strategy, the Board must send a copy of the regional growth strategy to: the affected local governments; any greater boards and improvement districts within the regional district; and the minister. |

* Required by Local Government Act
Terms of Reference

Squamish-Lillooet Regional District
Regional Growth Growth Strategy
REVIEW 2016

Prepared by the Squamish-Lillooet Regional District Planning Department
April 2016
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Terms

**Affected Local Governments:** in relation to a regional growth strategy, means a local government whose acceptance of the regional growth strategy is required under s. 436 of the *Local Government Act*, and includes the council of each municipality all or part of which is covered by the regional growth strategy, the board of each regional district that is adjoining an area to which the regional growth strategy is to apply, and the facilitator or minister.

**Affected Agencies and Organizations:** includes boards of education, greater boards and improvement district boards, health authorities, dyking and/or water districts, Provincial government agencies, and other organizations, as determined.

**Consultation Plan:** a plan adopted by the SLRD Board that outlines consultation opportunities during the development or review of a regional growth strategy. The *Local Government Act* requires that a consultation plan provide opportunities for early and ongoing consultation with, at a minimum: its citizens; affected local governments; first nations; boards of education, greater boards and improvement district boards; the Provincial and federal governments and their agencies.

**First Nations (Indigenous) Engagement** – all First Nations in which the Squamish-Lillooet Regional District is within their *traditional territories* will be invited to participate in the RGS Review.

Local government engagement with First Nations and the Province’s constitutional duty to consult are different. Local governments do have a statutory obligation to include consultation with First Nations as part of developing, amending and reviewing a regional growth strategy (s. 434, *Local Government Act*). Engagement between local governments and First Nations on activities that could impact *Aboriginal Interests* provides a valuable forum for exploring opportunities for cooperation and collaboration, helping identify issues and minimizing future disagreements. The dialogue between local governments and First Nations is better described as engagement, which is part of a neighbour-to-neighbour relationship.

**Aboriginal Interests:** a term used to refer to asserted or determined aboriginal rights (including title) and treaty rights.

**Traditional territory:** area over which a First Nation asserts rights including title under s. 35, *Constitutional Act, 1982*; sometimes referred to as claimed territory

**Intergovernmental Advisory Committee:** as required by s. 450 of the *Local Government Act*, includes the planning director of the SLRD; the planning director, or another official appointed by the applicable council, of each member municipality; senior representatives of the Provincial government and Provincial government agencies and corporations, determined by the minister after consultation with the Board; and representatives of other authorities and organizations if invited to participate by the Board. As recommended by the SLRD Board and RGS Steering
Committee, the IAC shall also include the Chief Administrative Officer (CAO) of each member municipality.

**Implementation Guidelines:** the preparation of Implementation Guidelines is provided for under Part 4 of the RGS to assist in implementing the RGS. Implementation Guidelines are provided as resources, living outside the RGS, to support collective agreement and responsibility. They provide a set of norms that all parties of the RGS agree to and are to be read in conjunction with the SLRD RGS Bylaw No. 1062, 2008 as amended from time to time – they do not replace or supersede the content of, or requirements in, the RGS.

**Public:** includes all those who reside or have property within the member municipalities or SLRD Electoral Areas.

**Regional Context Statements:** s. 446 of the *Local Government Act* establishes the requirement for local governments to prepare regional context statements. Regional context statements form a portion of a municipality’s official community plan (OCP) and must identify the relationship between the official community plan and the goals and strategic directions identified in the regional growth strategy. Regional Context Statements are prepared by the municipality and referred to the regional district for acceptance.

**Regional Growth Strategy:** is a vision that commits affected municipalities and regional districts to a course of action to meet common social, economic and environmental objectives. It is initiated and adopted by a regional district and referred to all affected local governments for acceptance. Regional growth strategies must cover a period of at least 20 years and must include specific content, as per s. 429(2) of the LGA. The regional growth strategy for the SLRD is an initiative of the SLRD (Electoral Areas B, C and D) the District of Squamish, the Resort Municipality of Whistler, the Village of Pemberton and the District of Lillooet.

**Regional Growth Strategy (RGS) Steering Committee:** includes the planning director, or another official appointed by the applicable Board/Council, of the Squamish-Lillooet Regional District (SLRD), District of Lillooet (DoL), Village of Pemberton (VoP), Resort Municipality of Whistler (RMOW), and District of Squamish (DoS), as well as the Regional Growth Strategies Manager at the Ministry of Community, Sport and Cultural Development (MCSCD).
Background

CONTEXT

Local Government Act

The purpose of a regional growth strategy under Part 13, s. 428 of the Local Government Act (LGA) is to promote human settlement that is socially, economically, and environmentally healthy and that makes efficient use of public facilities and services, land and other resources.

Covering a period of at least 20 years, the Squamish-Lillooet Regional District (SLRD) Regional Growth Strategy (RGS) is intended to provide a broad policy framework describing the common direction that the regional district and member municipalities will follow in promoting development and services which are sustainable, recognizing a long term responsibility for the quality of life for future generations.

Most of BC’s high growth regions – with 83 percent of the population – are using regional growth strategies to manage population change. Regional districts with adopted regional growth strategy bylaws include: Metro Vancouver; Capital; Fraser Valley; Central Okanagan; Nanaimo; Thompson-Nicola; Okanagan-Similkameen; North Okanagan; Comox Valley; and Squamish-Lillooet. These regional districts include over 70 member municipalities and one Treaty First Nation. With approximately 94% of BC’s population increase between 2012 and 2032 projected to occur in these high growth regions, regional growth strategies provide an important framework to guide decision-making and collaboration.

The LGA also sets requirements for regional districts with adopted regional growth strategies. Specifically, at least once every 5 years, a regional district that has adopted a regional growth strategy must consider whether the regional growth strategy must be reviewed for possible amendment.

RGS Review

As it has been seven years since the RGS was completed (the RGS Bylaw was completed and received first/second reading in 2008, though not adopted until 2010), the SLRD needs to consider whether a review of the RGS is required. At the recommendation of the RGS Steering Committee, the SLRD began by entering into a preliminary review scoping period to identify the need for a review. Based on the key findings and recommendations of the scoping period, the SLRD Board resolved to initiate a review of the SLRD RGS Bylaw as a major amendment.

Regular review of the RGS helps ensure consistency and relevance in planning documents and approaches across the region. It also continues to foster a collective commitment to the RGS vision and supports collaborative governance.

Other RGS Amendments

In 2014, SLRD staff completed a housekeeping amendment of the SLRD RGS undertaken to provide for the acceptance of member municipality Official Community Plan Regional Context
Statements, and also made some minor housekeeping changes to the RGS. The housekeeping amendment did not involve a comprehensive review of the RGS.

**Purpose of the RGS Review**

**Meet LGA Requirements:** the LGA requires a regular review of regional growth strategies, with a review to be considered at least once every five years.

**Improve Implementation:** through implementation of the RGS Bylaw, SLRD staff and the RGS Steering Committee have identified some issues, including the *Minor Amendment Criteria* and *Process* that require addressing to improve/support implementation.

**Evolve Policy and Processes:** the SLRD has experienced considerable change since the RGS was initiated in 2003. There have also been changes at the provincial and federal level that have impacted regional district planning. Finally, member municipalities, through the RGS Steering Committee, have identified a number of issues to be considered/areas to be addressed. Conducting a review of the RGS will provide the opportunity to evolve policy and processes to reflect the current and future context.

**Continue Collaboration:** an RGS Review will continue the collaborative efforts of the RGS by continuing to assist all parties with an interest in the region to:

1. Work together to address matters of common regional concern;
2. Demonstrate respect for each other’s jurisdictions and processes;
3. Maintain good communications and coordination with respect to land use and other decisions of a regional and sub-regional nature;
4. Create a long term vision informed by the key principles of sustainability and embark on a path to our future in a manner that finds a responsible balance between the environmental, economic, and social needs of our communities.

**Content**

**Areas to Address**

**Scoping Period – Key Findings and Recommendations**

The RGS Steering Committee met regularly throughout 2015 to conduct the preliminary review/scoping period, with 8 scoping period sessions held in total. The key areas identified as warranting review include:

- Minor Amendment Criteria and Process
- Implementation – Part 4 Implementation and Implementation Guidelines
- Growth Management – Goal 1
- Waste Management
- Transportation
- Food & Agriculture
- Climate Change
- First Nations Relations
These areas to address will form the basis of the RGS Review; specific content details are outlined in Appendix A, Table 1.

**Housekeeping Updates**
The RGS Review provides an opportunity to address various RGS Bylaw housekeeping issues, reflecting the “living nature” of these long-term plans. A list of potential housekeeping amendments has been developed (See Appendix A, Table 2); key examples include logo updates, LGA citation updates, updates to Glossary of Terms and Roles and Responsibilities sections, and general formatting/layout improvements.

**Approach**

**Framework**
The RGS Review will continue in the collaborative spirit of the SLRD RGS by drawing on the local and specialized knowledge of various stakeholders, governments, authorities and organizations within the regional district. This collaborative approach provides the framework for the review.

a. **SLRD Staff** — as an SLRD initiated project and bylaw, SLRD staff will be facilitating the RGS Review process and will be responsible for the development of proposed amendments (content) and the Amendment Bylaw (product).

b. **SLRD Board** — general oversight and direction will be provided by the SLRD Board, from initiation through to adoption.

c. **RGS Steering Committee** — the RGS Steering Committee will continue in its advisory role and will meet on its own and in conjunction with the Intergovernmental Advisory Committee.

d. **Intergovernmental Advisory Committee (IAC)** — the IAC will advise the applicable local governments on the development and implementation of the regional growth strategy, and will facilitate coordination of Provincial and local government actions, policies and programs as they relate to the development and implementation of the regional growth strategy.

e. **Chief Administrative Officers (CAOs)** — as part of the IAC, CAOs will provide advice and input on the review and implementation of the RGS, via the RGS Steering Committee, IAC and Elected Officials’ Forum.

f. **First Nations** — engagement with First Nations will be pursued in the spirit of enhancing neighbour-to-neighbour relationships and exploring opportunities for cooperation and collaboration. All First Nations in which the SLRD is within their traditional territories will be invited to participate in the RGS Review, as required by the Local Government Act, either through notifications, referrals or direct outreach.
g. **Elected Officials** – the SLRD Electoral Area Directors and member municipality Councils will provide input to the RGS Review via the Elected Officials’ Forum.

h. **Affected Local Governments** – consultation with affected local governments will occur as per the LGA, through notification, referrals and acceptance of the RGS Amendment Bylaw.

i. **Affected Agencies and Organizations** – consultation with affected agencies and organizations will occur as necessary through referrals and comments.

j. **Public** – engagement with the public will be sought through local media and online channels, with input provided through comments.

**MAJOR AMENDMENT PROCESS**

The RGS Review will follow the major amendment process, as per s. 437 of the LGA.

In addition to these legislated requirements, the RGS Review will incorporate additional consultation approaches throughout the four phases of the review.
RGS Review Phases

1. Initiation

The Initiation Phase will focus on process development and will be directed by the SLRD Board, with input from the RGS Steering Committee, SLRD Staff and the Minister. The main activities in initiating the review include:

a) SLRD Board resolution to initiate the RGS Review.

b) Prepare Consultation Plan and Terms of Reference.

c) Receive input from the RGS Steering Committee on the process (the draft Consultation Plan and Terms of Reference).

d) SLRD Board resolution to adopt Consultation Plan, as per s. 434 of the LGA, and approve the Terms of Reference.

e) Notify affected local governments and the minister of the RGS Review initiation, as per s. 433(4) of the LGA.

f) Notify First Nations of the RGS Review initiation, as a courtesy.

g) SLRD Board Chair letter to Minister regarding Intergovernmental Advisory Committee (IAC) membership, as required by s. 450 of the LGA. Form an IAC based on the Minister’s recommendations for membership.

h) Inform Councils and CAOs of the RGS Review and receive any input on process and content.

i) Host an Elected Officials Forum to “kick-off” the RGS Review. The key findings and recommendations from the scoping period will be presented, and input will be sought on implementation of the RGS, including the need to develop Implementation Guidelines.

2. Review & Revise

The Review & Revise Phase will focus on content development – specifically around the identified areas to address. The RGS Steering Committee/IAC, Elected Officials, First Nations, affected agencies and organizations, and the Public will have the opportunity to review and provide input. SLRD staff will make revisions, considering input received. The main activities in reviewing the RGS Review include:

a) Meet with First Nations, as requested;

b) Engage and receive input from the Public through local media and online channels.

c) Meet with the RGS Steering Committee and IAC, as necessary, to workshop areas requiring additional discussions;

d) Host an Affordable Housing Forum for Elected Officials, RGS Steering Committee, IAC, and affected agencies and organizations - to share issues and best practices and identify/develop approaches to collectively address the issue of Affordable Housing throughout the region;
e) Meet with the RGS Steering Committee/IAC to review new/revised content, finalize revisions and address any outstanding or new issues identified through the Elected Officials Forum, Affordable Housing Forum, First Nations meetings, or public engagement; and

f) Prepare draft RGS Amendment Bylaw, considering input received to date, for referrals.

3. Share

The **Share Phase** will focus on information sharing in advance of any formal referrals. The RGS Steering Committee, IAC, member municipality Councils, Affected Agencies and Organizations, First Nations, and the Public will have the opportunity to receive the draft RGS Amendment Bylaw and provide any final comments. The main activities in sharing the RGS **Review** include:

a) Refer the draft RGS Amendment Bylaw to the RGS Steering Committee and IAC for final comments;

b) Refer the draft RGS Amendment Bylaw to member municipality Councils for comment;

c) Refer the draft RGS Amendment Bylaw to Affected Agencies and Organizations for comment;

d) Refer the draft RGS Amendment Bylaw to First Nations for comment.

e) Engage and receive input from the Public through local media and online channels.

4. Adopt

The ** Adopt Phase** will focus on meeting the legislated referral and adoption requirements, as set out in the **LGA**. The requirements for adoption of a regional growth strategy include:

a) SLRD Board to give first and second reading of the RGS Amendment Bylaw;

b) Refer RGS Amendment Bylaw to Affected Local Governments for acceptance, as required by s. 436 of the **LGA** - a regional growth strategy must be accepted by the **affected local governments** and 60 days are required for this referral period.

c) SLRD Board to give third reading and adopt the RGS Amendment Bylaw;

d) Distribute adopted RGS Amendment Bylaw. As per s. 443 of the **LGA**, as soon as practicable after adopting a regional growth strategy, the Board must send a copy of the regional growth strategy to: the affected local governments; any greater boards and improvement districts within the regional district; and the minister.
Further details and specific timelines for consultation are found in the RGS Review Consultation Plan. See Appendix B: Consultation Schedule for a summary of who, when and how consultation will occur. **Within this schedule, legislative requirements are indicated with a red asterisk. Please note that the timelines indicated are approximate and may be subject to change, as necessary.**

Note: Consultation during the RGS Review will not be as extensive as was undertaken during the initial development of the SLRD RGS, as the scope of the review is much narrower, with the **main intention to improve process and content rather than make significant changes.** The bulk of the consultation will follow the requirements set out in the LGA and will involve Affected Local Governments and the RGS Steering Committee/Intergovernmental Advisory Committee (IAC).

**Budget**

The total cost of the RGS Review is estimated to be approximately $32,000 (including in kind and costs accounted for in the 2016/2017 budget; $5,000 in 2017) as outlined in the following table:

<table>
<thead>
<tr>
<th>ESTIMATED COST</th>
<th>Total</th>
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<tbody>
<tr>
<td>Staff Time (250 hours @$60)</td>
<td>(in Kind)</td>
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<tr>
<td></td>
<td>$ 15,000</td>
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<td>Legal</td>
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<td></td>
<td>$ 5,000</td>
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<tr>
<td>Consultation Expenses - Meetings</td>
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<tr>
<td>- RGS SC/IAC advisory meetings (4-6; venue and F&amp;B)</td>
<td>$10,000</td>
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<td>- Elected Officials’ Forum</td>
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<td>- Affordable Housing Forum</td>
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<td>- First Nations Engagement (TBD)</td>
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<td>- Public Engagement (advertising, web info, etc.)</td>
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<td>- Equipment/supplies</td>
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<tr>
<td>GIS/mapping – might need some revisions</td>
<td>(in Kind)</td>
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<td></td>
<td>$1,000</td>
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<tr>
<td>Contingency</td>
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<td><strong>TOTAL</strong></td>
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<td><strong>$32,000</strong></td>
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Appendix A: Content - Detailed

**KEY FINDINGS AND RECOMMENDATIONS**

The following outlines the Key Findings and Recommendations of the RGS Review scoping period.

<table>
<thead>
<tr>
<th>TOPIC</th>
<th>KEY FINDINGS/RECOMMENDATIONS</th>
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| Minor Amendment Criteria and Process | Update/Revise *RGS Amendment Criteria and Process* to increase clarity and tools available to support decision-making and reflect current best practices used by other regional districts (RDs). Specific issues that were identified include:  
  - Ambiguity around what is regionally significant;  
  - Emphasis placed on Goal 1, rather than all RGS Goals;  
  - Confusion with language, process, order of section content, and requirements of the LGA.  

*Note that proposed changes are to increase clarity and ease of implementation, as per best practices; they are not substantive in terms of content.* |

**RATIONALE**  
The RGS Steering Committee focused much of the scoping period discussions on the RGS *Minor Amendment Criteria and Process*, with efforts made to: increase clarity around implementation of the RGS Bylaw and Amendment Process; support growth management priorities; and reflect current best practices – while maintaining flexibility for the SLRD Board and member municipalities in their decision-making.  

*Minor Amendment Criteria*: the RGS Steering Committee felt that including a list (not exhaustive) of amendments considered to be regionally significant would provide clarity to the public and Board regarding what amendments would trigger a major amendment process. This approach is in keeping with best practices found in most other RD RGS Bylaws. No public hearing is required for minor amendments to the RGS – this is clarified in the outlined process.  

<table>
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<th>TOPIC</th>
<th>KEY FINDINGS/RECOMMENDATIONS</th>
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| Implementation (Part 4 Implementation and Implementation Guidelines) | Update layout and content of *Part 4 Implementation and Monitoring* chapter to: increase clarity; highlight the variety of implementation tools, approaches, and processes; and reflect current best practices used by other RDs. Specific issues that were identified include:  
  - No content on Regional Context Statements, which are the main implementation tool of the RGS;  
  - Outdated *Implementation Agreements* section;  
  - No content related to coordination with other governments/agencies or First Nations;  
  - No content related to RGS Review requirements. Specific Recommendations:  
    - Develop a set of Implementation Guidelines. provided as resources to support collective implementation of the RGS (to live outside the RGS) |
**RATIONALE**

*Part 4 Implementation*

*Regional Context Statements (RCS):* providing content regarding the purpose and requirements of RCSs is a best practice found in most RGS Bylaws.

*Implementation Agreements and Guidelines:* remove specific Implementation Agreements listed, as none have been implemented to date, and instead leave the general description, enabling Implementation Agreements to be developed on an as needed basis. Provide content to enable the development of Implementation Guidelines, as an additional (and sometimes preferred) option to Implementation Agreements.

*Coordination with other Government Agencies and First Nations:* include language that highlights the importance of collaboration with other government agencies and First Nations, as related to implementation of the RGS Bylaw.

*Legislative Requirements:* include language that highlights the legislative requirements, set out in the *LGA*, for regular reports and review of regional growth strategies.

*Implementation Guidelines:* Resources are needed to assist in implementing the RGS. Implementation Guidelines provide guidance to member municipalities and the SLRD and are considered a best practice to support collective agreement on how to implement the RGS (collectively uphold, amend, settle, etc.).

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<th>TOPIC</th>
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| Growth Management – Goal 1 | Update sections under *Goal 1 Focus Development into Compact, Complete, Sustainable Communities* to increase clarity, consistency and flow of chapter and RGS Bylaw in general. Specific issues that were identified include:  
  • Confusing section titles and layout of the Land Use Designations section.  
  • Inconsistencies with and irrelevance of some land use designations.  
  • Inconsistencies with member municipality Settlement Planning Maps.  
  Specific Recommendations:  
  • Update Land Use Designations section layout and section titles.  
  • Address inconsistencies with and irrelevance of some land use designations (Special Planning Areas, Future Growth Nodes, Destination Resorts)  
  • Review and revise/update where necessary, the *Table 1: Description of Settlement Planning Map* to ensure consistency, relevance, and applicability within and across jurisdictions. |

**RATIONALE**

*Special Planning Areas:* The current description and mapping identify two specific areas only – the Callaghan and the Lillooet Area; a study has been completed for Lillooet and the Board opted not to proceed with a special study for the Callaghan. Designation is no longer relevant and creates confusion, as there are no ‘special planning areas’ currently.

*Future Growth Nodes:* The term Future Growth Node has created confusion, as it is only used in the Village of Pemberton Map, has no description in Table 1 Description of Settlement Planning Map, nor is it included in the land use designations descriptions. Land
mapped as Future Growth Node should really just fall under the Urban Areas land use designation, as the intent of this designation is to direct growth here.

Destination Resorts: Destination Resorts are not included in any of the Settlement Planning mapping or descriptions, and thus a different location in the document may be more appropriate to reduce confusion in bulleted, etc. Destination Resorts is not a land use designation.

Table 1 Description of Settlement Planning Map: A review will ensure that SLRD mapping is aligned with member municipality mapping.

<table>
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<th>TOPIC</th>
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| Waste Management   | There is a need to ensure alignment with the SLRD Solid Waste and Resource Management Plan (SWRMP) and to update the RGS Bylaw accordingly. Most revisions will likely be housekeeping in nature. Specific issues that were identified include:  
  - Outdated targets and plan references/language in Goal 5 Protect Natural Eco-system Functioning.  
  - Potential for stronger language around support for the SWRMP and communications and outreach/educations around zero waste would be beneficial. Specific Recommendations:  
    - Update/Revise Goal 5 Protect Natural Eco-system Functioning to align with the SWRMP (targets and language).  
    - Add “diverted” to (i) on page 41 of the RGS Bylaw, to read: Supports minimizing adverse impacts by carefully managing where and how development occurs, how wastes are reduced and diverted, and how resources are managed.  
    - Explore the idea of developing stronger language in the RGS Bylaw around ensuring collaboration and support for the SWRMP, including land use planning and communication/outreach/education around zero waste. |

RATIONALE
The SWRMP is a regional plan, developed by the SLRD, as mandated by the Provincial Environmental Management Act that provides a long-term vision for solid waste management, including waste diversion and disposal activities. As part of updating this plan, new targets have been established for the SLRD, which should be reflected in the RGS Bylaw. Further, priorities for the SWRMP include Moving from awareness to action (behaviour change) and Educating and improving awareness – the RGS Bylaw could add language to reflect these priorities. The SWRMP also highlights the importance of land use planning and suggests, to ensure that there is a suitable land base available to support the solid waste related goals and initiatives laid out in this plan, as well as in other SLRD and municipal planning documents, it is proposed that municipal and SLRD solid waste staff collaborate...
<table>
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<th>TOPIC</th>
<th>KEY FINDINGS/RECOMMENDATIONS</th>
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| Transportation            | There is a need to ensure content under **Goal 2 Improve Transportation Linkages and Options** is accurate and current. Most revisions will likely be housekeeping in nature.  

Specific Recommendations:  
- Review/update **Goal 2 Improve Transportation Linkages and Options** to ensure that regional initiatives and goals are adequately reflected/addressed.  
- Look at the District of Squamish Multimodal Study, RMOW Transportation Study, and other member municipality plans, and update RGS Bylaw as necessary.  
- Include Ministry of Transportation and Infrastructure (MOTI) in the review of the **Goal 2 Improve Transportation Linkages and Options** to see if there are updates warranted from the ministry side.  
- Revise/update **Table 2: Regional Road Network Improvement Priorities** to reflect completed projects and new priorities.  
- Develop a **Preferred Modes of Transportation Priorities** table, corresponding to the **Table 2: Regional Road Network Improvement Priorities**. |

**RATIONALE**  
*Review and Collaboration:* New transportation plans, initiatives and priorities (local and provincial) may not be adequately captured in the RGS Bylaw, warranting the review and possible update of Goal 2. Collaborating with member municipalities and MOTI on the review will ensure alignment and linkages with other governments and agencies.  
Transportation presents a significant challenge/opportunity throughout the region.  

*Priorities Tables:* Many priorities identified in Table 2 are now out of date, with some priorities addressed and some now redundant. New regional transportation priorities and initiatives may be missing from the table. Developing a corresponding table for **Preferred Modes of Transportation Priorities** will help to balance regional transportation priorities so that focus is not just on road networks (i.e. the Sea-to-Sky Trail may be a priority here).  

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<tr>
<th>TOPIC</th>
<th>KEY FINDINGS/RECOMMENDATIONS</th>
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| **Food & Agriculture**    | The RGS Bylaw does not have a Food/Agriculture Goal or any such Strategic Directions or policies (any content). This is identified as a major gap that should be addressed through the RGS Review - of the 10 RDs in BC with adopted RGSs, 6 have a specific Food/Agriculture goal and 8 have policies or related strategic directions (the SLRD is one of two RDs that do not include Food or Agriculture in their RGS).  

It was determined that developing a separate Food/Agriculture goal is the best approach, including strategic directions. It was further suggested that the goal needs to be broad to include agriculture and food systems.  

Specific Recommendations:  
- Develop a new goal in the RGS to address food and agriculture systems. |

**RATIONALE**  
*Food Systems,* including food security, is an important emerging issue for local/regional governments that is not covered in the current RGS Bylaw, and may be seen as particularly relevant to long-term planning efforts. Agriculture is an important land use and economic activity in the region. Given best practices and the needs of the region, developing a new food and agriculture systems goal is warranted.
Further, as a basic human need, building/supporting healthy and resilient food and agriculture systems is particularly important for present and future generations.

<table>
<thead>
<tr>
<th>TOPIC</th>
<th>KEY FINDINGS/RECOMMENDATIONS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Climate Change</td>
<td>There is very little content or focus on Climate Change/Energy Emissions in the RGS, compared with other RDs. Most RD’s have opted to have a specific Climate Change/Energy Emissions Goal (8 of 10 RDs).</td>
</tr>
<tr>
<td></td>
<td>Note that the Province will be releasing its Climate Leadership Plan in the Spring of 2016 – RGS content and targets may require updating to reflect this new plan.</td>
</tr>
<tr>
<td></td>
<td>The importance of addressing both adaptation and mitigation was discussed at length.</td>
</tr>
<tr>
<td></td>
<td>Regional transit was also identified as an important focus.</td>
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<tr>
<td></td>
<td><strong>Specific Recommendations:</strong></td>
</tr>
<tr>
<td></td>
<td>• Develop a new goal or additional content in the RGS to address Climate Change (i.e. expand <em>Goal 5: Protect Natural Ecosystem Functioning</em> to something like <em>Protect Natural Eco-system Functioning and Respond to Climate Change Impacts</em> or could develop new goal.)</td>
</tr>
<tr>
<td></td>
<td>• Look to other, newer RGS’s to see what other RD’s are doing in terms of approaches.</td>
</tr>
<tr>
<td></td>
<td>• Explore the possibility of using the RGS to generate and collect information to support regional decision making (regional pooling of resources to get consultant studies, etc.).</td>
</tr>
<tr>
<td></td>
<td>• Continue GHG Emission monitoring (current indicator) and work to distribute/share this information better.</td>
</tr>
<tr>
<td>RATIONALE</td>
<td>Climate change is a big issue affecting us all; as such, regional policy/strategies would be beneficial. The pooling of resources and information will support decision-making. Given best practices and the needs of the region, and the new Provincial Climate Leadership Plan, developing a new goal or additional content around Climate Change/Energy Emissions is warranted.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>TOPIC</th>
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</tr>
</thead>
<tbody>
<tr>
<td>First Nations Relations</td>
<td>The RGS content in <em>Goal 8 Enhance Relations with Aboriginal Communities</em> is strong, compared with other RDs.</td>
</tr>
<tr>
<td></td>
<td>There is a need to ensure RGS content related to First Nations is accurate/current/realistic, and some sections require updating. Most revisions will likely be housekeeping in nature, including revising language throughout the RGS Bylaw to reflect the Federal Government language transition to Indigenous, rather than First Nations or Aboriginal.</td>
</tr>
<tr>
<td></td>
<td>The Monitoring Indicator associated with this goal requires updating, as no data has been available for the current indicator.</td>
</tr>
<tr>
<td></td>
<td>Recognizing that each First Nation and local government relations are unique, it was suggested that referral protocols are best developed at individual government-to-government levels, rather than through a regional policy.</td>
</tr>
<tr>
<td></td>
<td>Most RDs include content in their RGS Implementation sections regarding “Coordination with First Nations”.</td>
</tr>
</tbody>
</table>
|                        | • Review and update *Goal 8 Enhance Relations with Aboriginal Communities* as
necessary.

- Update language throughout RGS to reflect the Federal Government language transition to Indigenous.
- Update the Goal 8 Monitoring Indicator, as no data has been available on the current indicator.
- Look to develop language in the RGS to encourage member municipalities and the SLRD to develop referral protocols with relevant First Nations.
- Look to include a section in the Part 4 Implementation that speaks to Recognition of Aboriginal Title and rights.

**RATIONALE**

*Review/Update: Although the mandated duty to Consult is with the Province, consultation is required under the Local Government Act and improved engagement and collaborative planning approaches is desired. Reviewing and updating, where necessary, will facilitate improvements and maintain best practices. Also, one of the SLRD’s 2015-2018 Strategic Directions and Goals is to enhance relationships with aboriginal communities and First Nations with the goal of collaborative, respectful relationships with aboriginal communities and First Nations.*

*Update Indicator: Indicators are only useful if there is data available to monitor.*

*Implementation and Collaboration with First Nations: Including a section in the Implementation chapter around Coordination with First Nations emphasizes that relationship building is continuous and collaboration is required at all stages.*
### Table 2: Housekeeping Items

<table>
<thead>
<tr>
<th>LOCATION</th>
<th>ITEM</th>
<th>DETAILS &amp; RATIONALE</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Cover Pages</strong></td>
<td></td>
<td><em>Action/Rationale:</em> Remove/replace <em>Update 2014</em> and use the new SLRD logo. Revise the blurb under <em>Our Mission</em> to be more general or reflect 2015 Review.</td>
</tr>
<tr>
<td><strong>ALL</strong></td>
<td>Update Logo</td>
<td><em>Action:</em> Insert new logo throughout RGS Bylaw.</td>
</tr>
<tr>
<td><strong>ALL</strong></td>
<td>Update First Nations Language and Mapping</td>
<td><em>Action:</em> Update First Nations language throughout RGS Bylaw to reflect Federal Government transition to and best practice of using the term Indigenous. Update Figure 2 Aboriginal Communities map to include all First Nations in which the SLRD is within their traditional territories.</td>
</tr>
<tr>
<td><strong>ALL</strong></td>
<td>Update LGA citations</td>
<td><em>Action:</em> Update <em>Local Government Act (LGA)</em> citations throughout RGS Bylaw to reflect the new LGA.</td>
</tr>
</tbody>
</table>
| **Part 2** | Population & Employment Projections | *Action:* Improve the formatting and overall layout of this section. May be potential to include updated population projections.  
*Rationale:* Formatting around figures/tables, overall layout of page/information, and language used could be more effective. |
| **Part 4** | Performance Monitoring | *Action:* Combine Table 3 and 4 and include in this section. Also include a description of what has been done to date and the commitment to annual monitoring and reporting, as per the *LGA*.  
*Rationale:* As Table 4 includes indicators used for performance monitoring, it would be more useful to have this content readily available in this section rather than the appendix. Also, Table 3 and 4 could be combined as the content is very similar. The SLRD is committed to annual monitoring and reporting; this should be mentioned here. |
| **Glossary of Terms** | Definitions | *Action/Rationale:* Review and revise/update where necessary, the *Glossary of Terms* to ensure consistency, relevance, and applicability within and across jurisdictions. |
| **Roles & Responsibilities** | Roles and Responsibilities | *Action:* Review and update where necessary.  
*Rationale:* Certain bullets are no longer accurate or are now redundant; there may also be new roles identified through the review that should be listed here. |
| **Mapping** | Map 1c (Part 2) | *Action:* Expand Map 1c out to include WedgeWoods, thereby eliminating need for Map 1c (part2).  
*Rationale:* Map 1c (Part 2) was added during the housekeeping amendments to show the WedgeWoods area, but expanding Map 1c out to include this area would enhance ease of use and understanding of context. |
| **Mapping** | Map 1d | *Action:* Update Lillooet Settlement Planning Map to reflect the Lillooet OCP land use designations.  
*Rationale:* District of Lillooet has updated their OCP; these land use designations should be included in the RGS mapping. |
| **Appendix** | Appendix A and B | *Action:* Remove as Appendix A and B are now redundant/unnecessary.  
*Rationale:* Appendix A - *Ongoing collaboration and legislative requirements now outlined in Implementation section. Appendix B – covered by Table 3/4 Monitoring Indicators*
# CONSULTATION SCHEDULE -- RGS REVIEW

<table>
<thead>
<tr>
<th>WHO</th>
<th>WHEN</th>
<th>CONSULTATION ACTIVITIES</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>STAKEHOLDERS</strong></td>
<td><strong>ITEM</strong></td>
<td><strong>TIMELINE</strong></td>
</tr>
<tr>
<td>✔</td>
<td>RGS Steering Committee</td>
<td>Scoping Period</td>
</tr>
<tr>
<td>✔</td>
<td>Affected Local Governments</td>
<td>Scoping Period</td>
</tr>
<tr>
<td>✔</td>
<td>SLRD Staff</td>
<td>Scoping Period</td>
</tr>
<tr>
<td>✔</td>
<td>SLRD Board*</td>
<td>SLRD Board Resolution to Initiate RGS Review</td>
</tr>
<tr>
<td>✔</td>
<td>SLRD Staff</td>
<td>Prepare Consultation Plan and Terms of Reference</td>
</tr>
<tr>
<td>✔</td>
<td>RGS Steering Committee</td>
<td>Advisory Meeting</td>
</tr>
<tr>
<td>✔</td>
<td>SLRD Board*</td>
<td>SLRD Board Resolution to adopt Consultation Plan and approve Terms of Reference</td>
</tr>
<tr>
<td>✔</td>
<td>SLRD Board, Affected Local Governments, Minister*</td>
<td>Notification of Initiation</td>
</tr>
<tr>
<td>✔</td>
<td>SLRD Board, First Nations</td>
<td>Notification of Initiation</td>
</tr>
<tr>
<td>✔</td>
<td>SLRD Board Chair*</td>
<td>Letter to minister (MCSCD) re IAC membership</td>
</tr>
<tr>
<td>✔</td>
<td>RGS Steering Committee &amp; IAC (including CAOs)</td>
<td>Council Reports</td>
</tr>
<tr>
<td>✔</td>
<td>RGS Steering Committee</td>
<td>Advisory &amp; Planning Meeting</td>
</tr>
<tr>
<td>✔</td>
<td>Elected Officials, CAOs, IAC, RGS Steering Committee</td>
<td>Elected Officials’ Forum</td>
</tr>
</tbody>
</table>

## REVIEW & REVISE

<table>
<thead>
<tr>
<th>WHO</th>
<th>WHEN</th>
<th>HOW</th>
</tr>
</thead>
<tbody>
<tr>
<td>First Nations</td>
<td>Engagement</td>
<td>June - September 2016</td>
</tr>
<tr>
<td>Public</td>
<td>Engagement</td>
<td>June - September 2016</td>
</tr>
<tr>
<td>RGS Steering Community, IAC, Affected Agencies/Organizations</td>
<td>Advisory Meeting</td>
<td>July/Aug 2016</td>
</tr>
<tr>
<td>-------------------------------------------------------------</td>
<td>-----------------</td>
<td>---------------</td>
</tr>
<tr>
<td>Elected Officials, RGS Steering Committee, IAC, Affected Agencies/Orgs</td>
<td>Affordable Housing Forum</td>
<td>September 2016</td>
</tr>
<tr>
<td>RGS Steering Committee &amp; IAC</td>
<td>Advisory Meeting</td>
<td>September 2016</td>
</tr>
<tr>
<td>SLRD Staff</td>
<td>Draft RGS Amendment Bylaw</td>
<td>September - October 2016</td>
</tr>
</tbody>
</table>

**SHARE**

<table>
<thead>
<tr>
<th>RGS Steering Committee &amp; IAC</th>
<th>Advisory Meeting</th>
<th>October 2016</th>
<th>Review draft RGS Amendment Bylaw and provide final comments.</th>
</tr>
</thead>
<tbody>
<tr>
<td>RGS Steering Committee</td>
<td>Council Reports</td>
<td>October 2016</td>
<td>Review draft RGS Amendment Bylaw and provide final comments.</td>
</tr>
<tr>
<td>Affected Agencies &amp; Organizations</td>
<td>Referrals</td>
<td>November 2016</td>
<td>Refer to Affected Agencies and Organizations for comment.</td>
</tr>
<tr>
<td>First Nations</td>
<td>Referrals</td>
<td>November 2016</td>
<td>Refer to First Nations for comment.</td>
</tr>
<tr>
<td>Public</td>
<td>Engagement</td>
<td>November 2016</td>
<td>Engage and request input through local media (advertorials, ads) and online channels (SLRD website, social media).</td>
</tr>
</tbody>
</table>

**ADOPT**

<table>
<thead>
<tr>
<th>SLRD Board*</th>
<th>First and Second Reading of the RGS Amendment Bylaw</th>
<th>December 2016</th>
<th>As per the LGA, recommend that the Board give first and second reading to the RGS Amendment Bylaw.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public</td>
<td>Engagement</td>
<td>January 2017</td>
<td>Engage and request input through local media (advertorials, ads) and online channels (SLRD website, social media).</td>
</tr>
<tr>
<td>Affected Local Governments*</td>
<td>Referrals and acceptance of RGS Amendment Bylaw</td>
<td>January/February 2017</td>
<td>As per s. 436, before it is adopted, a regional growth strategy must be accepted by the affected local governments; 60 days are required for this referral period. Revisions to be made, if necessary, based on referral comments and recommendations.</td>
</tr>
<tr>
<td>SLRD Board*</td>
<td>Third Reading and Adoption of RGS Amendment Bylaw</td>
<td>March 2017</td>
<td>As per the LGA, recommend that the Board give third reading and final adoption to the RGS Amendment Bylaw.</td>
</tr>
<tr>
<td>IAC, Affected Local Governments, Affected Agencies &amp; Organizations, First Nations, MCSCD*</td>
<td>Distribution of Adopted Bylaw</td>
<td>March 2017</td>
<td>As per s. 443, as soon as practicable after adopting a regional growth strategy, the Board must send a copy of the regional growth strategy to: the affected local governments; any greater boards and improvement districts within the regional district; and the minister.</td>
</tr>
</tbody>
</table>

* Required by Local Government Act